# Agenda Report



## MEETING DATE: Tuesday, May 23, 2023

- **TO: City Council**
- FROM: PARKS & COMMUNITY SERVICES DIRECTOR CALUBAQUIB PARKS SUPERINTENDENT MEDINA ASST PUBLIC WORKS & UTILITIES DIRECTOR FONTES

SUBJECT: RESOLUTIONS ACCEPTING ENGINEER'S REPORT & INTENTION TO ORDER IMPROVEMENTS, LEVY, COLLECT ASSESSMENTS & SET PUBLIC HEARING FOR 2023-2024 FISCAL YEAR FOR LLMADS

## STATEMENT OF ISSUES:

The Engineer's Reports for the three Landscaping, Lighting Maintenance Assessment Districts (LLMADs) are on file in the City Clerk's office. The proposed total assessments for the Bay Breeze and Vista Montaña Districts for 2023-2024 reflect a 4.9% increase by the Consumer Price Index and is the maximum that can be charged in the Engineer's Report. No increase is proposed for the Gonzales District. A single public hearing is required.

### **RECOMMENDED ACTION:**

Staff recommends that the City Council adopt:

- A resolution accepting the Engineer's Report; and a resolution of Intention to Order Improvements, Levy and Collect Assessments and Set a Public Hearing for June 27, 2023 to consider the annual program and budget for the Bay Breeze Subdivision Landscaping and Lighting Maintenance Assessment District PK-03-02 for the 2023-2024 Fiscal Year.
- A resolution accepting the Engineer's Report; and a resolution of Intention to Order Improvements, Levy and Collect Assessments and Set a Public Hearing for June 27, 2023 to consider the annual program and budget for the Vista Montaña Subdivision Landscaping and Lighting Maintenance Assessment District PK-03-03 for the 2023-2024 Fiscal Year.
- 3. A resolution accepting the Engineer's Report; and a resolution of Intention to Order Improvements, Levy and Collect Assessments and Set a Public Hearing for June 27, 2023 to consider the annual program and budget for the Gonzales Street Alley Landscaping and Lighting District PK-94-1 (Gonzales LLMAD) for the 2023-2024 Fiscal Year. There is no increase proposed for the annual assessment.

## DISCUSSION:

## Bay Breeze LLMAD

The Bay Breeze Subdivision is located at the southwest corner of Ohlone Parkway and Harkins Slough Road. The Bay Breeze Landscaping and Lighting Maintenance Assessment District (LLMAD) program includes the following:

- 1. Maintenance and replacement of the street trees within the subdivision.
- 2. Operation, maintenance, repair, and replacement of the detention basins and the detention basin access roads within the subdivision.
- 3. Operation, maintenance, repair, and replacement of the perimeter fencing around the entire subdivision.
- 4. Maintenance and replacement of the plantings done as part of the wetland mitigation plan.
- 5. Maintenance of the environmental management parcel created within the subdivision.
- 6. Maintenance, repair, and replacement of the landscaping within the public right-ofway abutting and within the subdivision, including the Ohlone Parkway medians.
- 7. Operation, maintenance, repair and replacement of the sewer pump station.
- 8. Maintenance of the graffiti coatings on the public exposure of the perimeter walls along the district boundaries.

The Bay Breeze Subdivision LLMAD is comprised of 114 single family residential parcels. The annual costs for the operation, maintenance, and servicing of landscaping and street lighting improvements are apportioned to each parcel within the district in proportion to the EDU's (Equivalent Dwelling Unit) assigned to the parcel as a percentage of the total number of EDU's assigned to all parcels within the district.

Staff is recommending that Council accept the annual engineer's report, which recommends a 4.9% CPI increase for 2023-24 and to schedule a public hearing on June 27. Staff will schedule a meeting with homeowners to discuss the proposed increase and collect feedback.

### Vista Montaña LLMAD

The Vista Montaña Subdivision is located off of East Lake Avenue and adjacent to Ann Soldo Elementary School and the Bay Village subdivision. The Vista Montaña Subdivision Landscaping and Lighting Maintenance Assessment District includes the following:

- 1. Regular maintenance, repair, and replacement of all facilities within the agricultural buffer area (except the street and utilities) which includes but is not limited to, the landscaping, signage, perimeter wall, retaining walls, pedestrian path, and erosion control plantings within or adjacent to the detention basins and drainage swale.
- 2. Operation, maintenance, repairs, and replacement of and power for the street lighting within the district.
- 3. Regular maintenance, repair, and replacement of the parkway strip and street trees on Cipres, Roble, Arce, Manzana, Cirvelo, Cereze, and Secoya Streets and Vista Montaña, Franich, and Marcela Drives.

- 4. Operation, maintenance, repair, and replacement of the storm drain detention basins, drainage channel, drainage facilities, and erosion control measurers within the agricultural buffer, including the storm drain culvert crossing Highway 152 and the inlet structure on the west side of Highway 152.
- 5. Regular maintenance, repair, and replacement of the landscaping and perimeter wall along the Highway 152 frontage adjacent to the district boundaries, including graffiti removal.
- 6. Regular maintenance, repair, and replacement of the pedestrian/bike path connecting Secoya Street and McKenzie Avenue, adjacent to the district boundaries.
- 7. Regular maintenance, repair, and replacement of pedestrian pathways located at the end of Roble Street, at the end of Cirvelo Street, within the agricultural buffer area and parallel to Bridge Street, on the south side of the town homes parallel to Franich Drive and on the west side of the town homes parallel to Marcela Drive.

The Vista Montaña Subdivision LLMAD is comprised of two Zones: A and B. Zone A benefits all parcels within the district which includes, for example, the street lighting installed along Highway 152, the landscape improvements along Highway 152 and the agricultural buffer area. Zone B benefits those parcels within the single-family residential area primarily and includes the maintenance of the street end caps, the park strips and street lighting.

The Assessment District is based on a total number of Equivalent Dwelling Units (EDU's) and maximum annual assessments are included in the Engineer's Report.

Fees for Fiscal Year 2020-2021 were not increased from the prior year due to concerns from some property owners regarding the quality of service to the landscape strip in front of their homes and who expressed that they did not want an increase to their assessments.

Since then, City staff have held several community meetings with district property owners to present the details of the scope of district services the City provides and the associated budget that limits the City's work. Staff also provided details regarding the LLMAD's reserve account, which is currently well below levels needed to afford inevitable repairs as the development nears the 20-year mark. City staff are working with a consultant to developed updated annual maintenance and future replacement costs and a proposed rate increase. The consultant will assist City staff in sharing the proposal with homeowners to work towards a ballot to increase fees. A meeting will be held in June to discuss this, along with the proposed annual rate increase.

Additional options to be discussed with homeowners include:

- 1. Maintain the *status quo* fees, with annual CPI increases, which would result in a reduction of services due to the ever increasing cost of maintenance; or
- 2. Increase fees to maintain current maintenance levels, or
- 3. Increase fees and reduce current maintenance levels to limit the amount fees are increased by.

Staff is recommending that Council accept the annual engineer's report, which recommends a 4.9% CPI increase for 2023-24 in order to maintain the status quo, while the community considers how they wish to move forward long-term and to set the public hearing for June 27.

#### Gonzales LLMAD

The Gonzales Street Alleyway LLMAD was established to assist the residents bordering the alleyway and adjoining small parcel to cooperatively maintain this parcel that is now owned by the City but benefits its neighbors. The annual cost of \$600 to maintain the area was spread among the 17 parcels with one parcel not immediately adjacent to the alley paying slightly less.

## STRATEGIC PLAN:

The Assessment District addresses the City Council's strategic goals of: 03-Infrastructure & Environment 06-Public Safety

#### FINANCIAL IMPACT: Bay Breeze LLMAD (0354-958)

In 2022-2023 the assessment was \$582.92 per EDU and the total District assessment was \$66,453.11.

For Fiscal Year 2023-2024, the total annual assessment per EDU will be increased to \$611.48 and the total District assessment will be increased to \$69,708.72 which is the maximum allowed per the Engineer's Report and reflects the increase in the Consumer Price Index of 4.9%. This amount includes \$24,547.01 for annual maintenance and the remainder sum of \$45,161.71 will be placed in a reserve for the replacement of trees, lights, sewer pump station, and perimeter fencing.

## Vista Montaña LLMAD (0354-959)

In Fiscal Year 2022-2023 the total annual assessment was \$146,475.39. The assessment for single family dwelling units was \$534.11 per unit, the assessment for townhomes was \$427.29 per unit and the assessment for apartments was \$147.34 per unit.

For Fiscal Year 2023-2024 the total annual assessment will be increased to \$153,651.96 to reflect the 4.9% increase in the consumer price index and includes funds in the amount of \$71,442 for annual maintenance and \$82,320 for a reserve, which provides for replacement costs of such things as lighting or street trees based on current EDU's within the district (0354-959). The assessment for single-family dwelling units will be \$560.28 per unit, the assessment for townhomes will be \$448.22 per unit, and the assessment for apartments will be \$154.56 per unit.

## Gonzales LLMAD (0291-604)

Of the \$600 total annual maintenance costs, \$432 of annual maintenance costs are allocated toward plant care, mowing, and/or clearing and \$168 of annual maintenance costs are allocated toward general alleyway maintenance.

## ALTERNATIVE ACTION:

The Council could elect to:

- 1. Accept the Engineer's Report, but not set the public hearing, thereby not adjusting assessments, or
- 2. Not accept the Engineer's Report and not set the public hearing, thereby not adjusting assessments.

ATTACHMENTS AND/OR REFERENCES (If any):

None